

Message Text

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ACTION EUR-25

INFO OCT-01 IO-14 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-10

L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

USIA-15 SAM-01 NEA-11 TRSE-00 SAJ-01 OIC-04 ACDA-19

CU-04 OMB-01 DRC-01 /159 W
----- 093797

R 071748Z FEB 74

FM AMEMBASSY BONN

TO SECSTATE WASHDC 0286

INFO AMEMBASSY BRUSSELS

AMEMBASSY COPENHAGEN

USMISSION GENEVA

AMEMBASSY LONDON

AMEMBASSY PARIS

USMISSION NATO BRUSSELS

AMEMBASSY MOSCOW

AMEMBASSY THE HAGUE

AMEMBASSY ROME

AMEMBASSY VIENNA

AMEMBASSY OTTAWA

C O N F I D E N T I A L SECTION 01 OF 02 BONN 02086

NOFORN

GENEVA FOR CSCE DEL

VIENNA FOR MBFR DEL

E.O. 11652: GDS

TAGS: PFOR, GW, UR

SUBJECT: CSCE: FRG/SOVIET CONTACTS

REF: USNATO 632

BEGIN SUMMARY: THIS MESSAGE REPORTS ON RECENT
FRG/SOVIET CONTACTS ON CSCE TOPICS. MAIN POINTS
RELATE TO TIMING OF THIRD STAGE, FRONTIER/PEACEFUL
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CHANGE ISSUE AND SOVIET WISH TO QUALIFY ANY FREER

MOVEMENTS GAINS BY THIRD BASKET PREAMBLE. END SUMMARY

1. CONFIRMING REPORT IN REFTEL-PARA 1 OF SOVIET PRESSURE TACTICS, FONOFF CSCE EXPERT TOLD EMBOFF THAT RECENT RUSSIAN CONTACTS WITH FRG REPS HAD INVOLVED "NONE TOO SUBTLE MIXTURE OF CARROT AND THE STICK". BOTH IN GENEVA AND IN BREZHNEV TO BRANDT LETTER, SOVIETS HAD COMPLAINED OF LACK OF PROGRESS ON KEY ISSUES', AS WELL AS LAGGARD PACE, AND HAD COME DOWN HARD IN OPPOSITION TO BORDERS/PEACEFUL CHANGE LINKAGE AND TO FREER MOVEMENT/ INFORMATION EXPANSION UNQUALIFIED BY TIGHT PREAMBULAR REFERENCES TO INTERNAL LAWS AND CUSTOMS.

2. OUR SOURCE SAID GERMANS HAVE ADHERED TO STANDARD ALLIED POSITIONS IN REPLYING TO SOVIETS AND HAVE INDICATED THAT THEY FEEL NO PRESSURE OF TIME. OFFICIAL TOLD US HE DID NOT ANTICIPATE CSCE-FINALE UNTIL AUTUMN. GIVEN HARD WORK AND SOME SOVIET CONCESSIONS, SOURCE THOUGHT INITIAL DRAFTING ROUND COULD PERHAPS BE COMPLETED BY EASTER BREAK, WITH AT LEAST A MONTH REQUIRED THEREAFTER FOR FULL COMMITTEE STAGE, AND CONCLUDING CSCE PHASE II BY THE END OF MAY. TIME WOULD THEN BE REQUIRED FOR COMPARISON OF OFFICIAL CONFERENCE LANGUAGE TEXTS. MOREOVER, FINNS HAD TOLD GERMANS THEY WOULD PREFER TO AVOID HOLDING CSCE FINALE IN JULY, DURING HEIGHT OF HELSINKI TOURIST SEASON. IN ANY EVENT, FONOFF REP THOUGHT ABOVE SCHEDULE TO BE OPTIMAL, AND PERHAPS UNREALISTIC, IN VIEW OF WIDE DIFFERENCES TO DATE AND THE SOME THIRTY WESTERN PROPOSALS ON BASKET-III.

3. AS TO FRONTIER ISSUE, FONOFF REP SAID GERMANS HAD TOYED WITH IDEA OF BEATING BACK SOVIET OPPOSITION TO PEACEFUL CHANGE BY ACCEPTING LANGUAGE REGARDING RENUNCIATION OF TERRITORIAL CHANGES. FRG HAD NOTED RECENT US AND CANADIAN INTERVENTIONS IN GENEVA TO EFFECT THAT EACH HAD TERRITORIAL CLAIMS AGAINST THE OTHER; (FROM TELECON WITH US DEL CSCE, WE UNDERSTAND

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THESE CLAIMS RELATE TO ISLANDS OFF COAST OF MAINE).
BUT FONOFF REP WONDERED WHETHER US AND CANADA COULD NOT
SUPPORT TERRITORIAL CLAIM LANGUAGE AS ANY US/CANADIAN
DIFFERENCES WOULD DOUBTLESS BE SOLVED UNDER RUBRIC OF
PEACEFUL CHANGE. EMBOFF SAID HE UNDERSTOOD OTHER
EUROPEANS ALSO HAD TERRITORIAL CLAIMS AND
COULD ONLY BRING INFORMAL GERMAN QUERY TO DEPT'S
ATTENTION.

4. WHILE GERMANS BELIEVE MOSCOW WILL IN THE FINAL
BIDDING GRUDGINGLY ACCEPT SOME MEASURED AUGMENTATION
OF HUMAN CONTACTS, FONOFF REP SAID SOVIETS, FOR
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HISTORICAL, POLITICAL AND IDEOLOGICAL REASONS, EQUATE
EXPANDED EAST-WEST INFORMATION EXCHANGES WITH ESPIONAGE.

THIS APPLIES TO PROVIDING COMMERCIAL INFO TO WESTERN
BUSINESSMEN, MILITARY INFO CONCERNING TROOP
MANEUVERS AND MOVEMENTS AS WELL AS ALLIED BASKET III
PROPOSALS ON INFORMATION. IT ALSO APPLIES TO
INFORMATION MOVING BOTH WAYS BETWEEN WEST AND EAST.
THUS, IN A RECENT CONVERSATION WITH AN FRG DEL REP,
THE GERMAN-SPEAKING MENDELEVICH HAD BRANDED CALL FOR
MORE "TRANSPARENCY" ("DURCHLAESSIGKEIT") IN GERMAN
PAPER ON MILITARY/SECURITY (GENEVA A-2L) AS BLATANT
APPEAL FOR ENDORSEMENT OF WESTERN ESPIONAGE. IN CLOSING
FONOFF REP SAID HE EXPECTED ONLY RATHER MEASURED GAINS
IN INFORMATION FIELD; SHOULD THERE BE CSCE-II AT SOME
FUTURE TIME, EXPANSION OF INFORMATION WOULD BE MAJOR
AREA FOR NEW WESTERN PROPOSALS.
HILLENBRAND

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